

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

DWS yellow

REGION 2 290 BROADWAY NEW YORK, NY 10007-1866

MAR 28 2001

Raymond E. Cantor
Assistant Commissioner
Land Use Management
New Jersey Department of Environmental Protection
401 East State Street
P.O. Box 402
Trenton, New Jersey 08625-0402

Dear Mr. Cantor:

This is in response to your letter of December 15, 2000, requesting an extension of time to submit primacy revision applications to EPA for the below new drinking water regulations. Your request covers the Consumer Confidence Report (CCR), Primacy Revisions ("Primacy Rule") for Administrative Penalty Authority, Emergency Plan and Public Water System (PWS) Definition, Interim Enhanced Surface Water Treatment Rule (IESWTR), Stage 1 Disinfectant/Disinfection Byproducts Rule (Stage 1 DBPR), the Analytical Technical Corrections, Suspension of Unregulated Contaminant Monitoring for Small Systems and Variances and Exemptions (V&E).

New Jersey Department of Environmental Protection's (NJDEP) request for an extension to consolidate their rule promulgation falls within the provision of the EPA primacy regulations found at 40 CFR 142.12(b). I therefore approve your request for an extension for submittal of the above primacy revisions to September 30, 2001 and to August 14, 2002 for the Variance and Exemption Rule.

Your request also included a Memorandum of Understanding listing the responsibilities between our respective agencies prior to NJDEP receiving primacy for these rules. Consistent with NJDEP's existing enforcement authorities, I have added the following to the activities to be carried out by the State: Track compliance by systems with the rules and take timely and appropriate actions for any violations. I have enclosed two copies for signature. Please send one of the enclosed copies back for our records and retain the other for your records.

It will be important to carry these activities out as listed in order to assure a smooth transition for primacy for this group of rules affecting systems in New Jersey. In addition, the schedule of milestones should be strictly adhered to in order to ease the primacy revision process of the next set of anticipated final rules, namely, the Long Term 1 ESWTR and the Filter Backwash Rule.

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My staff will continue to work closely and cooperatively with your staff to ensure that all aspects of the above referenced Rules will be fully implemented in New Jersey.

Sincerely,

Kathlun C. Callahan William J. Muszynski

William J. Muszynski
Acting Regional Administrator

Enclosure

cc. Barker Hamill

Controlled Correspondence For WATER PROGRAM BRANCH

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CONTROL NO:

R2-0002178

ORIG. DUE DATE: 01/22/2001

STATUS:

PENDING

CORRES. DATE:

12/15/2000

RECEIVED DATE: ASSIGNED DATE: 12/21/2000 01/16/2001

CLOSED DATE:

FROM:

CANTOR, RAYMOND E.

ORG:

SALUTATION: CONSTITUENT:

TO:

FOX/JEANNE

TO ORG:

EPA-REGION 2

SUBJECT:

NJDEP EXTENSION REQUEST

ASSIGNED:

Section Chief, Drinking Water Section

COPIES OF INCOMING PROVIDED TO: RA, DRA, CALLAHAN, BELLOW

SIGNATURE:

DIRECT REPLY

WPB COMMENTS:

DEPP INSTRUCTIONS:

Please include this control slip and an extra copy of relpy for Lorraine.

Please send to Lorraine Deloach-Silver 24th floor

(Do not include attachments with copy)

If correspondence has been misdirected or if an extension is needed, please notify

Lorraine immediately @3854 or Tasha Frazier @3745.

DO NOT DETACH THIS CONTROL SLIP FROM CORRESPONDENCE

WPB INSTRUCTIONS: Please return to sheri with copy of response. Please include control number.

	Assigned	Date Assigned	Code/Status	Date Completed by Assignee	Date Returned to WPB:
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Controlled Correspondence For DIVISION OF ENVIRONMENTAL PLANNING AND PROTECTION

CONTROL NO:

R2-0002178

ORIG. DUE DATE: 01/22/2001

STATUS:

PENDING

CORRES. DATE:

12/15/2000

RECEIVED DATE:

12/21/2000

ASSIGNED DATE:

01/11/2001

CLOSED DATE:

FROM:

CANTOR, RAYMOND E.

ORG:

SALUTATION;

CONSTITUENT:

TO:

FOX/JEANNE

TO ORG:

EPA- REGION 2

SUBJECT:

NJDEP EXTENSION REQUEST

ASSIGNED:

Water Programs Branch

COPIES OF INCOMING PROVIDED TO:

RA, DRA, CALLAHAN, BELLOW

11/6/01

SIGNATURE:

DIRECT REPLY

DEPP COMMENTS:

R2 INSTRUCTIONS:

Please include this control slip and extra copy of reply for CCO. Please send to Sharon

Fortune 26th floor. (Do not include attachments with CCO copy).

If correspondence has been misdirected or if an extension is needed, please notify CCO

immediately @ 3582

(ONLY FOLLOW HIGHLIGHTED INSTRUCTIONS)

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Controlled Correspondence For REGION 2

CONTROL NO:

R2-0002178

ORIG. DUE DATE: 01/05/2001

EXT. DUE DATE: 01/22/2000

STATUS:

PENDING

CORRES. DATE:

12/15/2000

RECEIVED DATE:

12/21/2000

ASSIGNED DATE:

12/21/2000

CLOSED DATE:

FROM:

CANTOR, RAYMOND E.

ORG:

SALUTATION: CONSTITUENT:

TO:

FOX/JEANNE

TO ORG:

EPA-REGION 2

SUBJECT:

NJDEP EXTENSION REQUEST

ASSIGNED:

Division of Environmental Planning and Protection

COPIES OF INCOMING PROVIDED TO:

RA, DRA, CALLAHAN, BELLOW

SIGNATURE:

DIRECT REPLY

R2 COMMENTS:

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Lead	DECA	12/21/2000	ACTION	01/05/2001	01/05/2001
	DEPP	01/05/2001	ACTION		

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Controlled Correspondence For DIVISION OF ENFORCEMENT AND COMPLIANCE ASSURANCE PM 2:08

DECA-WATER COMPLI. BR

CONTROL NO: R2-0002178

ORIG. DUE DATE: 01/05/2001

STATUS:

PENDING

CORRES. DATE:

12/15/2000

RECEIVED DATE:

12/13/2000

ASSIGNED DATE:

12/28/2000

CLOSED DATE:

FROM:

CANTOR, RAYMOND E.

ORG:

SALUTATION: CONSTITUENT:

TO:

FOX/JEANNE

TO ORG:

EPA-REGION 2

SUBJECT:

NJDEP EXTENSION REQUEST

ASSIGNED:

Water Compliance Branch

COPIES OF INCOMING PROVIDED TO:

RA, DRA, CALLAHAN, BELLOW

SIGNATURE:

DIRECT REPLY

DECA COMMENTS:

Added on: 12/28/2000 From Estella Boles/R2/USEPA/US -WCB -- PAT DURACK -- DIRECT REPLY. PLEASE RETURN 2-SIGNED COPIES OF RESPONSE ALONG WITH CONTROLLED CORRESPONDENCE SHEET BY

DUE DATE OF 01/05/01 TO ESTELLA.

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DECA INSTRUCTIONS:

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Lead	WCB	12/28/2000	ACTION	<u> </u>	

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TO:

FOX/JEANNE

TO ORG:

EPA- REGION 2

SUBJECT:

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ASSIGNED:

Division of Enforcement and Compliance Assurance

COPIES OF INCOMING PROVIDED TO:

RA, DRA, CALLAHAN, BELLOW

SIGNATURE:

DIRECT REPLY

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12/21/2000 ACTION	12/21/2000	DECA	Lead
12/21/2000 ACTION -	12/21/2000	DECA	Lead

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State of New Jersey

Department of Environmental Protection

Muszynski ce: Parlou/Action Chlabar Bellow Robert C. Shinn, J. Commissione

Christine Todd Whitman *Governor*

Land Use Management
401 East State Street
P.O. Box 402
Trenton, New Jersey 08625-0402
Tel# 609-292-1932 - Fax# 609-633-0750

Jeanne M. Fox Regional Administrator US Environmental Protection Agency - Region 2 290 Broadway New York, NY 10007-1866

December 15, 2000

Response due 1/5/20 Direct Reply

Re: Primacy Extension Request

Dear Administrator Fox:

The New Jersey Department of Environmental Protection requests an extension of time for the submittal of the primacy applications for the following rules:

- 1. Consumer Confidence Report
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 - Enforcement Authority & Administrative Penalties
 - Emergency Plan
 - Public Water System Definition
- 6. Stage 1 Disinfectants / Disinfection-by-Products
- 7. Interim Enhanced Surface Water Treatment
- 8. Analytical Methods Technical Corrections
- 9. Suspension of Unregulated Contaminants Monitoring for Small Systems

We request the extension in time in order to bundle these primacy applications, along with primacy applications for Analytical Methods and Lab Certification Revisions, Lead and Copper Rule Minor Revisions and Public Notification for in one package for the Attorney General's Office approval (with the exception of Variances and Exemptions, which will be submitted separately). As you know, New Jersey is implementing all of the above rules, through the adoption of the most current version of the federal regulations by reference in our regulations,

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Thank you for your consideration of this request.

Sincerely,

Raymond E. Cantor Assistant Commissioner Land Use Management

Enclosure (MOU)

c: Shing-Fu Hsueh, Administrator
Water Supply Administration
James Hamilton, Administrator

Water Compliance and Enforcement

Barker Hamill, Chief

Bureau of Safe Drinking Water

Bruce Kiselica, Section Chief

USEPA, Public Water Supervision

Doug McKenna, Team Leader

USEPA, Water Compliance and Enforcement

Roger Haase, Deputy Attorney General

Division of Law

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Extension Request Memorandum of Understanding New Jersey Department of Environmental Protection U.S. Environmental Protection Agency - Region 2 Memorandum of Understanding for Implementation of Various Rules

On June 20, 1994, December 5, 1994, June 29, 1995, and March 5, 1997, the U.S. Environmental Protection Agency (EPA) published final regulations pertaining to technical corrections for the Lead and Copper Rule, and certain Analytical Methods for chemical and radiological contaminants. These rules updated certain analytical methods, withdrew others and made certain changes to the final Lead and Copper Rule.

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On August 14, 1998, EPA published the Variances and Exemptions Rule which revised the existing language regarding variances and exemptions and includes procedures and conditions under which a primacy State may issue small system variances to systems serving less than 10,000 persons. Since New Jersey has existing V & E procedures, its current regulations may need to be updated to reflect the new regulatory language.

On August 19, 1998, the EPA published the final Consumer Confidence Report Rule (CCR). This rule amends the National Primary Drinking Water Regulations, 40 CFR Part 141 and the regulations for implementation of the National Primary Drinking Water Regulations, 40 CFR Part 142. Technical Corrections to this Rule were published separately on December 16 1998, June 29, 1999, September 14, 1999 and May 4, 2000.

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The April 28, 1998 revisions to the Primacy Rule extended the time allowed for States to adopt new Federal regulations from 18 months to 2 years. Therefore, the State must adopt regulations pertaining to the above rules and submit a complete and final primacy revision application 2 years from the publication date of each promulgated rule, unless it requests an extension of up to 2 years to adopt new or revised regulations.

This document records the terms of a Primacy Memorandum of Understanding (MOU) between the New Jersey Department of Environmental Protection and the EPA, Region 2 for the above listed rules, and shall remain effective from the date this MOU is signed until either September 30, 2001, or the date the State's primacy application is submitted under 40 CFR 142.12, whichever is earlier.

Under this MOU, the State and EPA will share responsibility for implementing the primary program elements as indicated below.

Activities to be carried out by the State:

- Notify PWSs of applicable rules and requirements of the rules;
- Provide training for State staff and PWSs on the requirements of applicable rules;
- Incorporate the compliance monitoring and reporting requirements for all applicable rules into the regular compliance determination process;
- Issue notices to systems that fail to meet the requirements of applicable rules;
- Report violation and enforcement information to Region 2 via current system and via SDWIS State once developed and implemented.

Activities to be carried out by EPA Region 2:

- Provide training to State staff and, when possible, to water system operators;
- Coordinate with water associations to increase awareness of requirements;
- Assist with public outreach efforts to inform and educate PWSs;
- Keep the State informed of SDWIS reporting requirements during development and implementation;

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- Compliance assistance, as requested;
- Take enforcement actions against PWSs that violate any applicable requirements, if no State enforcement action has been taken 30 days after notification by EPA of its intentions to take enforcement actions.

Schedule of Milestones for Extension Request for the rules listed above

<u>Deliverable</u>	Date
Submit Draft Primacy Application (except V &E)	06/30/01
Submit Final Primacy Application (including AG Certification)	09/30/01
Submit Draft Primacy Application (V & E)	05/30/02
Submit Final Variance and Exemption Primacy Application (including AG Certification)	08/30/02

This Memorandum of Understanding will take effect upon the date of the last signature.

Raymond E. Cantor

Assistant Commissioner, Land Use Management

N.J. Department of Environmental Protection

Jeanne Fox

Regional Administrator

U.S. Environmental Protection Agency

Region 2



Christine Todd Whitman
Governor

State of New Jersey

Department of Environmental Protection

Land Use Management 401 East State Street P.O. Box 402

Trenton, New Jersey 08625-0402 Tel# 609-292-1932 - Fax# 609-633-0750

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Bureau of Safe Drinking Water
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Assistant Commissioner, Land Use Management

N.J. Department of Environmental Protection

Jeanne Fox

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U.S. Environmental Protection Agency

Region 2

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Robert C. Shinn, Jr.

Commissioner

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Jeanne M. Fox
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U.S. EPA. REGION II 2000 DEC 21 PM 4: 01

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On August 14, 1998, EPA published the Variances and Exemptions Rule which revised the existing language regarding variances and exemptions and includes procedures and conditions under which a primacy State may issue small system variances to systems serving less than 10,000 persons. Since New Jersey has existing V & E procedures, its current regulations may need to be updated to reflect the new regulatory language.

On August 19, 1998, the EPA published the final Consumer Confidence Report Rule (CCR). This rule amends the National Primary Drinking Water Regulations, 40 CFR Part 141 and the regulations for implementation of the National Primary Drinking Water Regulations, 40 CFR Part 142. Technical Corrections to this Rule were published separately on December 16 1998, June 29, 1999, September 14, 1999 and May 4, 2000.

On December 16, 1998, the EPA published the final Interim Enhanced Surface Water Treatment Rule (IESWTR) and the Stage 1 Disinfectants/Disinfection Byproducts Rule (Stage 1 DBPR). These rules amend the National Primary Drinking Water Regulations, 40 CFR Part 141 and the regulations for implementation of the National Primary Drinking Water Regulations, 40 CFR Part 142.

TOTAL TOTAL

On January 8, 1999, the EPA suspended small system compliance with the existing Unregulated Contaminant Monitoring Rule (UCMR). On September 17, 1999, EPA published the final Revisions to the UCMR which replaces the existing UCMR requirements, effective January 1, 2001. The revised UCMR are not required to be adopted by States (EPA retains primacy). Therefore, States must delete their existing UCMR rules to avoid overlapping requirements.

The April 28, 1998 revisions to the Primacy Rule extended the time allowed for States to adopt new Federal regulations from 18 months to 2 years. Therefore, the State must adopt regulations pertaining to the above rules and submit a complete and final primacy revision application 2 years from the publication date of each promulgated rule, unless it requests an extension of up to 2 years to adopt new or revised regulations.

This document records the terms of a Primacy Memorandum of Understanding (MOU) between the New Jersey Department of Environmental Protection and the EPA, Region 2 for the above listed rules, and shall remain effective from the date this MOU is signed until either September 30, 2001, or the date the State's primacy application is submitted under 40 CFR 142.12, whichever is earlier.

Under this MOU, the State and EPA will share responsibility for implementing the primary program elements as indicated below.

Activities to be carried out by the State:

- Notify PWSs of applicable rules and requirements of the rules;
- Provide training for State staff and PWSs on the requirements of applicable rules;
- Incorporate the compliance monitoring and reporting requirements for all applicable rules into the regular compliance determination process;
- Issue notices to systems that fail to meet the requirements of applicable rules;
- Report violation and enforcement information to Region 2 via current system and via SDWIS State once developed and implemented.

Activities to be carried out by EPA Region 2:

- Provide training to State staff and, when possible, to water system operators;
- Coordinate with water associations to increase awareness of requirements;
- Assist with public outreach efforts to inform and educate PWSs;
- Keep the State informed of SDWIS reporting requirements during development and implementation;

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- Compliance assistance, as requested;
- Take enforcement actions against PWSs that violate any applicable requirements, if no State enforcement action has been taken 30 days after notification by EPA of its intentions to take enforcement actions.

Schedule of Milestones for Extension Request for the rules listed above

<u>Deliverable</u>	<u>Date</u>
Submit Draft Primacy Application (except V &E)	06/30/01
Submit Final Primacy Application (including AG Certification)	09/30/01
Submit Draft Primacy Application (V & E).	05/30/02
Submit Final Variance and Exemption Primacy Application (including AG Certification)	08/30/02

This Memorandum of Understanding will take effect upon the date of the last signature.

Raymond E. Cantor

Assistant Commissioner, Land Use Management

N.J. Department of Environmental Protection

Date

William J. Muszynski Acting Regional Administrator U.S. Environmental Protection Agency Region 2

1 Dec 25



State of New Jersey

Christine Todd Whitman Governor

Department of Environmental Protection

Robert C. Shinn, Jr. Commissioner

Water Supply Administration - Bureau of Safe Drinking Water 401 East State St. P.O. Box # 426

> Trenton, New Jersey 08625-0426 Tel# 609-292-5550 - Fax# 609-292-1654

> > June 17, 1999

Mr. Bruce Kiselica, Chief Drinking Water Section United States Environmental Protection Agency Region 2 290 Broadway New York, NY 100007-1866

Rc: Regional-State EPA Agreement on IESWTR/Stage 1 DBPR

Dear Mr. Kiselica:

The IESWTR/State 1 D/DBPR Implementation Responsibilities document you provided to the Department has been revised to reflect our discussion of June 9, 1999 with Mike Lowy of your staff. As you can see, there were only minor changes made:

- 1. Notification to PWSs of applicability of the IESWTR/Stage 1 DBPR within 60 days of the operative date of the rule;
- 2. Electronic reporting of the violations to Region II until NUDISM data system is operable; and
- 3. EPA to take enforcement actions only if the state fails to enforce rule after being notified of its intentions.

I have signed the document. If it is acceptable to you, you can cosign and send me a copy.

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Barker Hamill, Chief

Bureau of Safe Drinking Water

James Hamilton, Water Compliance and Enforcement

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IESWTR and STAGE 1 D/DBPR Implementation Responsibilities

Activities to be carried out by the New Jersey Department of Environmental Protection (NJDEP):

- 1. Notify affected PWSs within 60 days of the operative date of the Interim Enhanced Surface Water Treatment Rule (IESWTR) and the Stage 1 Disinfectant/Disinfection By-Products Rule (D/DBPR) of applicable requirements of the Rules;
- 2. Provide training for State staff and PWSs on the requirements of the IESWTR and Stage 1 D/BPR:
- 3. Assure that Sanitary Surveys are performed according to the requirements of the IESWTR, and for those PWSs having grand-fathered sanitary surveys, as allowed under the requirements, assure that the 8 survey components from the 1995 EPA/State guidance have been addressed:
- 4. Incorporate the compliance monitoring and reporting requirements for the IESWTR and Stage 1 D/DBPR into the regular compliance determination process;
- 5. Issue notices to PWSs that fail to meet requirements of the IESWTR and Stage 1 D/DBPR. with copies to EPA Region 2;
- 6. Report IESWTR and Stage 1 D/DBPR violation and enforcement information Region 2 in an electronic file until the Department's NJJEMS data system is operational for the Safe Drinking Water Program (SDWP). Once NJEMS is operational for the SDWP, data will be electronically reported to SDWIS.

Activities to be carried out by EPA Region 2:

- 1. Provide training to State staff and, when possible, to water system operators;
- 2. Coordinate with water associations to increase awareness of requirements;
- 3. Assist with public outreach efforts to inform and educate PWSs;
- 4. Keep the State informed of SDWIS reporting requirements during development and implementation;
- 5. Compliance assistance, as requested; and
- 6. Take enforcement actions against PWSs that violate IESWTR and Stage 1 D/DBPR requirements, if no State enforcement action has been taken 30 days after notification by EPA of its intentions to take enforcement actions.

Barker Hamill, Other

Bureau of Safe Drinking Water

New Jersey Department of Environmental Protection

Bruce Kiselica, Chief

Drinking Water Section

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IESWTR and STAGE 1 D/DBPR Implementation Responsibilities

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- 1. Notify affected PWSs within 60 days of the operative date of the Interim Enhanced Surface Water Treatment Rule (IESWTR) and the Stage 1 Disinfectant/Disinfection By-Products Rule (D/DBPR) of applicable requirements of the Rules;
- 2. Provide training for State staff and PWSs on the requirements of the IESWTR and Stage 1 D/BPR;
- 3. Assure that Sanitary Surveys are performed according to the requirements of the ESWTR, and for those PWSs having grand-fathered sanitary surveys, as allowed under the requirements, assure that the S survey components from the 1995 EPA/State guidance have been addressed;
- 4. Incorporate the compliance monitoring and reporting requirements for the IESWTR and Stage 1 D/DBPR into the regular compliance determination process;
- 5. Issue notices to PWSs that fail to meet requirements of the IESWTR and Stage 1 D/DBPR, with copies to EPA Region 2;
- 6. Report IESWTR and Stage I D/DBPR violation and enforcement information Region 2 in an electronic file until the Department's NJJEMS data system is operational for the Safe Drinking Water Program (SDWP). Once NJEMS is operational for the SDWP, data will be electronically reported to SDWIS.

Activities to be carried out by EPA Region 2:

- 1. Provide training to State staff and, when possible, to water system operators;
- 2. Coordinate with water associations to increase awareness of requirements;
- 3. Assist with public outreach efforts to inform and educate PWSs;
- 4. Keep the State informed of SDWIS reporting requirements during development and implementation;
- 5. Compliance assistance, as requested; and
- 6. Take enforcement actions against PWSs that violate IESWTR and Stage 1 D/DBPR requirements, if no State enforcement action has been taken 30 days after notification by EPA of its intentions to take enforcement actions.

Barker Hamill, Offief
Bureau of Safe Drinking Water
New Jersey Department of Environmental Protection

Bruce Kiselica, Chief
Date

Drinking Water Section USEPA - Region 2

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